

SEVENTH GIRI PUBLIC PROGRESS STATEMENT

This statement from the Greyhound Industry Reform Inspector (GIRI), represents the industry's progress through 21 months of the two-year period.

As of 7 April 2026, of the 87 total recommendations arising from the Ashton Report, I have verified 60 as being completed. One other recommendation (#25) is considered partially implemented. Of the 87 Recommendations, 78 are considered the responsibility of GRSA and nine are considered the responsibility of Government.

This will be my final public progress statement prior to writing my final report for the Minister for Racing.

The following recommendations have been endorsed as complete:

Recommendation 1	The Terms of Reference for the Integrity Welfare Committee be amended such that members of the Integrity Hearings Panel cannot also sit on the Integrity Welfare Committee, to ensure the functions of the IWC and IHP are free from any potential conflicts.
Recommendation 2	The duties and responsibilities of the Board in relation to integrity and welfare be included within "Accountability" at point 4 of the Board Charter to bolster the importance of the IWC's reporting function to the Board and the IWC Minutes be added as a standing item on the Board's Agenda.
Recommendation 3	GRSA to amend its Constitution and Board Charter to: <ul style="list-style-type: none"> • clearly outline the Board's role in driving and upholding integrity within the greyhound racing industry in South Australia, and • redefine the objects of the company to better reflect the functions of GRSA as the controlling authority for greyhound racing.
Recommendation 4	GRSA adopt and implement McGrathNicol's recommendation with respect to periodic declaration of private interests and periodic probity statements by the Board.
Recommendation 5	GRSA develop and implement a Steward's Manual addressing the elements listed above identified by McGrathNicol with version control.
Recommendation 6	GRSA amend the Integrity (Betting & Ownership) Policy to implement the McGrathNicol recommendations with respect to: <ul style="list-style-type: none"> • Prohibiting stewards from wagering, either directly or indirectly, on greyhound racing events anywhere in Australia, not just South Australia. • Requiring all stewarding staff to submit an annual betting declaration identifying: <ul style="list-style-type: none"> ○ Compliance with the Integrity (Wagering, Ownership and Gaming) Policy or any exception to compliance ○ Details of all wagering accounts held in the steward's name ○ Details of any wagering accounts in someone else's name but via which the Steward has placed a bet during the year.
Recommendation 7	In addition, that GRSA undertake a Review/audit of betting declarations by requesting the wagering providers details of any betting accounts in the name

OFFICIAL

	of the stewards and requesting details of any other account identified in the declarations.
Recommendation 8	GRSA to develop and implement a staff code of conduct to provide its employees with clear instructions about what they can and can't do in the workplace, including ethical obligations, values, accountability, standard of conduct, standard of practice, and disciplinary procedures.
Recommendation 9	That the GRSA Staff Conflict of Interest Policy be expanded to require all actual, perceived or potential conflicts of interest to be declared by staff with associated documentation developed and implemented for declaration and management of conflicts, as well as a conflict of interest register created and maintained by GRSA.
Recommendation 10	GRSA adopt and implement McGrathNicol's recommendation in relation to declaration of private interests for all senior management and integrity related personnel.
Recommendation 11	Implement a gifts and benefits policy which expressly states that GRSA employees: <ul style="list-style-type: none"> • must not seek or accept gifts or benefits for themselves or others that could reasonably be perceived as having the potential to influence them in the performance of their duties and functions as a GRSA employee; and • requires any non-pecuniary gifts or benefits offered to employees by persons external to GRSA to be declared in a register that is maintained by Human Resources.
Recommendation 12	GRSA, in consultation with an on-track vet(s), develop and document an on-track vet folder similar to Greyhound Racing Victoria.
Recommendation 13	GRSA finalise its documentation of all swabbing and sampling procedures.
Recommendation 14	GRSA to document their internal policy outlining their approach to swabbing and sampling (acknowledging its sensitivity) for review by General Manager, Integrity and Welfare, including targeting of participants subject to suspended suspensions for prohibited substance outcomes.
Recommendation 15	GRSA replace the <i>KnowTellProtect</i> webpage with a prominent "Contact GRSA" webpage with separate forms for: <ul style="list-style-type: none"> • Reporting animal welfare concerns, suspicious behaviour or any other unlawful conduct relating to greyhounds and the greyhound racing industry • Making a complaint or providing feedback about GRSA or its staff • Submitting a media enquiry • Submitting a general enquiry Each avenue for contacting GRSA should autogenerate an appropriate acknowledgement from GRSA with details regarding timeframes for consideration of the same and when a response can be expected.
Recommendation 16	GRSA implement a procedure for managing complaints regarding animal welfare and other unlawful conduct to ensure they are actioned in a timely manner by the appropriate branch within GRSA. All reports/complaints of that nature

OFFICIAL

	should be tabled at the Integrity Welfare Committee meetings to identify trends and ensure they have been actioned appropriately.
Recommendation 18	GRSA introduce a local rule prohibiting participants from lay betting on any greyhounds racing at South Australian tracks.
Recommendation 20	GRSA should ensure a person representing GRSA is available to participants at race meetings to ensure stewards can focus on their core functions.
Recommendation 21	Stewards should only record significant interference on stewards' reports and append video footage of the race to the steward report.
Recommendation 22	GRSA should incorporate hair testing as a more regular feature of their drug testing environment. Targeted out of competition testing by using hair samples should also be increased.
Recommendation 24	GRSA publish a quarterly analysis of greyhound injury data in the same manner as GWIC. This analysis must be published to the community.
Recommendation 25 <i>(Partial completion)</i>	GRSA implement the following track safety initiatives: <ol style="list-style-type: none"> 2. Use of double arm lures 3. Increase in the number of 6 dog races. 4. Continued development of or acquire an off the shelf consistent measuring tool for establishing the safest surface density. 5. Increase in straight track racing. 6. Establishment of GWIC style quarterly racetrack injury report. 7. Establishment of a race injury Review panel as per the NSW model. 8. Injury analysis to include injury by greyhound trainer. 10. Greyhounds returning from long layoffs to be required to be the subject of a veterinary clearance pre-nomination.
Recommendation 26	GRSA conduct a Review to determine any links between racetrack injuries and locations of starting boxes on the tracks in South Australia.
Recommendation 30	The welfare function of GRSA should have a dual reporting line to both the GRSA Executive/Board and the independent inspector recommended in this Review to oversee industry reforms.
Recommendation 31	Greyhound Racing SA to review format of Inspection record to require date of last inspection, more descriptive answers and include important questions which were previously asked in relation to care and management of property, cleaning and feeding regime, exercise regime, description of kennels and require photographs of non-compliant items to be inserted at relevant points as evidence and future reference.
Recommendation 32	That the Premises Inspection/Greyhound Audit template should require the inspector to record how many dogs are registered against the participant prior to the audit being carried out and how many dogs were located at the premises and require an explanation to be recorded for any discrepancy (in addition to the microchip audit).
Recommendation 33	Government to consider, in the context of the review of the Animal Welfare Act 1985, to mandate the controlling authority for greyhound racing to report suspected breaches of the Animal Welfare Act and Regulations to the RSPCA.

OFFICIAL

Recommendation 35	Government should consider allocating funding to appoint a full-time animal welfare officer at the RSPCA dedicated to greyhound welfare.
Recommendation 36	Greyhound Racing SA to consider amending the Local Rules and formalising an MOU with the RSPCA to ensure necessary information sharing can occur.
Recommendation 37	GRSA must publish all outcomes of Steward Inquiries or IHP hearings that have not been published before 1 January 2024.
Recommendation 38	The Greyhound Industry Reform Inspector is to be consulted before any welfare-related investigation is to be closed with no charges laid.
Recommendation 40	GRSA Animal Welfare Policy 2021 should be amended to make expanded and specific reference to tethering. A policy position should be that greyhounds are only to be tethered for the minimum practical time and for no more than two hours. If a greyhound is tethered for any period of time, it should be provided access to water.
Recommendation 41	GRSA should adopt the following policy regarding pest control in both indoor and outdoor kennel facilities: Safe and effective measures must be taken to control pests and vermin (including fleas, ticks, flies, mosquitoes, spiders, snakes and rodents) in greyhound housing areas. Pest control chemicals must be kept in their original container and used and stored in accordance with the manufacturer's instructions. Greyhounds must be removed from any areas where and while noxious pest control chemicals are being used.
Recommendation 42	The existing GRSA exercise, socialisation and enrichment recommendations contained within the GRSA Animal Welfare Policy 2021 be augmented with the inclusion of the following requirements covering greyhounds in training and racing: Greyhounds in training or racing must be provided with at least 30 minutes of free exercise per day, in the form of either free play outside the housing area, or being walked on a lead, and provided access to toys.
Recommendation 43	The existing GRSA exercise, socialisation and enrichment recommendations be given mandatory status and non-compliance should constitute a disciplinary offence.
Recommendation 46	Standards enforced by GRSA under its Animal Welfare Policy be upgraded from recommendations to mandatory requirements. Failure to adhere to these requirements should result in disciplinary action being taken.
Recommendation 47	Greyhound Racing SA immediately ban the use of Surgical Artificial Insemination in the South Australian Greyhound Industry. Any participant who knowingly utilises this method of breeding either directly or indirectly should be the subject of a disciplinary offence.
Recommendation 48	The IHP/Stewards must ensure that prohibited substance Inquiry outcomes are published with details of and having regard to: <ul style="list-style-type: none"> • The name of the Steward or IHP member(s) who determined the matter • The names of the greyhound(s) involved and their placing • How the sample or swab was taken (urine, blood or hair sample) and the relevant concentration • The category of substance by reference to the penalty guidelines

OFFICIAL

	<ul style="list-style-type: none"> • What effect the nature of the prohibited substance is known to have on the performance of the greyhound • Whether the registered person pleaded guilty or was found guilty • The person’s disciplinary history and registration history • Circumstances of the offence • Whether the registered person profited from the conduct in terms of betting winnings • The degree of remorse • The need for personal and general deterrence • The penalty guidelines and the basis for any departure from the guidelines (if applicable).
Recommendation 49	Once the potential conflict between IWC Chair and IHP Chair is addressed, the IWC should regularly review penalty outcomes to ensure they align to penalty guidelines and serve as an adequate deterrent to industry.
Recommendation 50	GRSA to develop a Rehoming and Euthanasia Obligations Factsheet which clearly outlines participants’ obligations consistent with the GAR and Local Rules that is easily accessible and distributed to participants.
Recommendation 51	GRSA to urgently review Local Rule 130 to address a potential loophole for greyhounds retired to registered persons to be euthanised.
Recommendation 52	GRSA must ensure their investment in the GAP program marketing is sufficient given the challenges with re-homing greyhounds in the current climate.
Recommendation 53	That GRSA cease setting GAP annual targets for rehoming greyhounds.
Recommendation 54	That GAP conduct a transition audit of retired and non-raced greyhounds ahead of acquiring eTrac and publish the results of that audit.
Recommendation 56	Government conduct analysis to determine the appropriateness of allowing GRSA to retain an increased share of Point of Consumption Tax (POCT) to assist funding improved welfare conditions in the industry.
Recommendation 58	That the GRSA Constitution and Board Charter be amended to require at least one director to have a background in animal welfare and at least one director to have a background in integrity (noting the same person could hold both).
GRSA Recommendation 4	GRSA to work on developing a more collaborative relationship with the Dog and Cat Management Board to strengthen their partnership concerning the registration of greyhounds. This includes registrations for both as canines and breeding, with the goal of simplifying the greyhound registration and tracking process within the DACO database.
GRSA Recommendation 5	Revise the Local Rules and Animal Welfare Policy of GRSA to explicitly state that all greyhounds, including those intended for breeding, must be registered with the Dog and Cat Management Board. This requirement applies to both new greyhound registrations and those approved for breeding purposes.
GRSA Recommendation 9	GRSA move from the <i>Know Tell Protect</i> initiative to a more independent and secure platform similar to Crime Stoppers, such as <i>Safe2Say</i> .
GRSA Recommendation 14	GAP SA evolves and improves by exploring alternative fostering and adoption options, including collaboration with third-party (non-GAP SA) rehoming

OFFICIAL

	agencies that share a commitment to transparent and ethical animal rehoming practices.
GRSA Recommendation 16	GRSA broaden its minimum penalty guidelines to encompass all prevalent and substantial rule violations within the Rules of Racing.
GRSA Recommendation 18	GRSA assess and implement accredited training programs to assist stewards and racetrack curation staff to better perform their functions.
GRSA Recommendation 19	Within its Integrity and Welfare Committee, GRSA should institute a recurring agenda item dedicated to Reviewing all significant racing injuries and on-track fatalities. This measure aims to detect any discernible patterns or factors that could be significant contributing factors to these injuries or fatalities.
GRSA Recommendation 20	GRSA formulate a binding code of conduct and practice for the greyhound racing sector incorporated into the Local Rules. This code should provide industry-wide guidance on best practices concerning greyhound care, health, and welfare throughout the complete lifecycle of greyhounds.
RSPCA Recommendation 3	Adopt a vetting process to ensure that members appointed to boards and regulatory bodies do not benefit from an affiliation with the greyhound racing industry.
RSPCA Recommendation 7	Increase the monitoring and application of penalties for the use of banned substances. The risk of disciplinary actions must provide more incentive to curb their use.
RSPCA Recommendation 9	Prohibit the routine use of surgical artificial insemination (AI). It is highly invasive, causes significant pain to female dogs and is already banned in some EU countries.
RSPCA Recommendation 15	Verify all third-party adoptions (i.e., adoptions not through organisations like GAP) and follow up those that are not genuine.
RSPCA Recommendation 19	Mandatory requirement for GRSA representatives to report animal welfare issues (and participants leaving the industry) to RSPCA.
RSPCA Recommendation 22	GRSA's Board should include a member(s) with specific animal welfare expertise, given that this is an animal business.
AJP Recommendation 7	Actively pursue prosecution for any and all breaches of the <i>Animal Welfare Act 1985</i> (SA) perpetrated by members of the greyhound racing industry.